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WEST VIRGINIA LEGISLATURE

NO. 2202

REGULAR SESSION, 1989

ENROLLED On. Sub. for HOUSE BILL No. 2202

(By Del. Phillips Humphreys)

Passed Opril 8, 1989 In Effect Minety Says from Passage C-641

ENROLLED

COMMITTEE SUBSTITUTE

FOR

H. B. 2202

(By Delegates Phillips and Humphreys)

[Passed April 8, 1989; in effect ninety days from passage.]

AN ACT to amend and reenact sections twenty-eight, twentynine and thirty-three, article one, chapter three of the code of West Virginia, one thousand nine hundred thirty-one, as amended; to amend and reenact section twenty-seven, article four-a of said chapter: to amend and reenact sections five-a, five-c, eight, nine and twelve, article eight of said chapter, all relating to elections; election commissioners and clerks; appointment; notification; vacancies; oaths; qualifications; nonpartisan or public question elections; elections conducted by double boards: electronic voting systems: central counting center, proceedings; regulation and control of elections: financial statement information: definitions; corporation contributions forbidden, exceptions, penalties, rules; state election commission powers; lawful and unlawful election expenses, limitation upon expenses; advertising agencies; reporting requirements; delegation of expenditures; acts forbidden; circulation of written matter, newspaper advertising; solicitation of contributions; intimidation and coercion of employees, promise of employment or other benefits; limitations on contributions, public contractors and penalty.

Be it enacted by the Legislature of West Virginia:

That sections twenty-eight, twenty-nine and thirty-three, article one, chapter three of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; that section twenty-seven, article four-a of said chapter be amended and reenacted; and that sections five-a, five-c, eight, nine and twelve, article eight of said chapter be amended and reenacted, all to read as follows:

ARTICLE 1. GENERAL PROVISIONS AND DEFINITIONS.

§3-1-28. Election commissioners and clerks—Appointment and notification; vacancies; authority to administer oaths, etc.

1 The county commission of each county shall hold a $\mathbf{2}$ regular or special session at the courthouse of the county 3 no later than the forty-ninth day next preceding the date 4 on which any election is to be held and appoint three 5commissioners and two clerks to hold the election in 6 each precinct in the county. In primary and general $\overline{7}$ elections and in any special election in which political 8 party candidates are to be nominated or elected, the 9 election commissioners and clerks shall be selected from 10the two political parties which at the last preceding 11 general election cast the highest and the second highest 12number of votes in this state. For primary and general 13elections, the county commission may designate two 14 boards of election officers: Provided, That in all 15precincts in which there are more than four hundred 16 registered voters, there shall be two boards of election 17officers, and where two boards are used, each board 18 shall consist of three election commissioners and two 19 poll clerks, one of which boards shall be designated the 20"receiving board" and the other the "counting board." 21Not more than two commissioners and one poll clerk of 22each board shall be appointed from the same political 23party. For any special election for the purpose of taking 24the sense of the voters on the question of calling a 25constitutional convention, or to elect members of a 26constitutional convention, or to ratify or reject the 27proposals, acts and ordinances of a constitutional 28convention, or where there are only public questions to 29be voted upon, there shall be but one board of election 30 officials in each precinct, consisting of three commis31 sioners and two poll clerks. No later than the fifty-sixth 32day next preceding the date of the election, the county 33 executive committee of either or both of the political parties, from which commissioners and clerks of election 3435 are to be selected, shall file with or present to the county 36 commission a writing signed by them, or by the chairman or secretary of such committee on their 3738 behalf, requesting the appointment of one election 39commissioner and of one poll clerk of each receiving and 40counting board and designating persons who are 41 qualified under this article for such appointment for 42each election precinct in the county. The county 43commission shall appoint the persons so designated.

44 The county commission shall, by mail, notify all 45commissioners and poll clerks of their appointment, and 46 include with such notice an appropriate form for each 47 person so appointed to return indicating whether or not 48 he will serve as such commissioner or poll clerk. It shall be the duty of all persons so appointed to immediately 49 50return said form to the county commission. In the event 51any of the persons so appointed refuse to serve as such 52commissioners or poll clerks, the county commission 53shall immediately notify the chairman of the county executive committee of the political party from which 5455such commissioners and poll clerks are to be selected. 56The chairman of the political committee so notified shall 57recommend the person or persons to be appointed to 58replace those declining to serve and it shall be the duty 59of the county commission to appoint the person or 60 persons so recommended.

61 If any person appointed receiving commissioner or 62 clerk of election shall fail to appear at the voting place 63 at the hour for opening the polls, the remaining 64 commissioner or commissioners of election of the 65 political party to which the absentee belongs shall select 66 another commissioner or clerk, as the case may be, of 67 such political party. But if the qualified voters of his 68 party present at the polls shall nominate a voter of his 69 party gualified to act under the provisions of this 70section, such nominee shall be appointed. If none of the 71receiving commissioners of the election or poll clerks

72shall appear at the voting place at the hour appointed 73for opening the polls, the qualified voters present, being 74at least ten in number, of the political party which cast 75the highest number of votes in the county at the last 76 preceding election, shall select two commissioners and 77one clerk and those of the political party which cast the 78next highest number of votes in the county at such 79election shall select one commissioner and one clerk of 80 the receiving board of such precinct, and the persons so 81 selected shall constitute the receiving board for the 82 precinct. A vacancy or vacancies on the counting board 83 shall be filled in the manner herein provided for filling 84 a vacancy or vacancies on the receiving board, except 85 that such vacancy or vacancies shall be determined and 86 filled as of the hour appointed in this chapter for the 87 counting board to attend at the polls. Any commissioner of election acting at any election precinct is hereby 88 89 empowered and authorized to administer oaths and to 90 take and certify affidavits in relation to any matter or 91 thing required or permitted to be done by any of the 92provisions of this article in conducting and holding the 93election.

§3-1-29. Election commissioners and clerks—Appointment and notification; qualifications; nonpartisan or public question elections.

No person shall be eligible to be appointed as a 1 $\mathbf{2}$ commissioner of election or as a poll clerk in any election 3 precinct who: (a) Is not a qualified voter in the magis-4 terial district in which such precinct is situated; (b) has $\mathbf{5}$ anything of value bet or wagered on the result; (c) is 6 a candidate to be voted for at the ensuing election or who $\overline{7}$ is a parent, child, sibling or spouse of a candidate whose 8 name appears on the ballot in that precinct; (d) is 9 addicted to drunkenness; (e) is not of good character 10and standing; (f) has served or acted in the capacity of 11 deputy sheriff within six months prior to the date of holding any such primary or general election; or (g) has 12 13been appointed as a commissioner of election or as poll 14 clerk in the past three years and failed to appear at the 15polls by six o'clock a.m. without notifying the county 16 clerk by noon of the day preceding the election, except 17 in case of an emergency.

18 Whenever a nonpartisan or public question election is 19 to be conducted separate and apart from a primary or 20general election, the provisions of this article relating to 21the selection, appointment and gualifications of commis-22sioners of election and poll clerks shall govern and 23control, except that persons duly registered as "inde-24pendent" or as adherents to a political party or group 25other than the two majority political parties then 26recognized, when otherwise qualified to be election 27officials, may be appointed commissioners of election 28and poll clerks for the conduct of such nonpartisan and 29public question elections.

§3-1-33. How elections conducted by double boards.

In all precincts wherein two election boards shall have 1 $\mathbf{2}$ been appointed, the receiving board shall attend at the 3 opening of the polls, shall open the polls, and shall 4 proceed with the election. The counting board shall $\mathbf{5}$ attend at the voting place not later than three hours 6 after the opening of the polls, and shall take charge of $\overline{7}$ the ballot box containing the ballots theretofore cast in 8 that precinct: *Provided*. That in precincts in which there 9 are more than four hundred registered voters, the 10 counting board shall appear no later than seven thirty 11 o'clock a.m. and may begin counting after twenty-five 12ballots have been cast. They shall retire to a partitioned 13room or space in the voting place and there proceed to count and tabulate the ballots cast, as they shall find 14 15them deposited in the ballot box. The receiving board 16 shall continue to receive the vote of electors in the other 17box, until such time as the counting board shall have 18 finished counting and tabulating the ballots cast in the 19first ballot box. The counting board shall, before 20exchanging the ballot boxes as herein provided, seal the 21ballots counted by it in envelopes to be provided for the 22purpose, which shall not be opened until the two boards 23shall together proceed with counting, tabulating and 24summarizing the votes as by this chapter provided. The 25two boards shall then exchange the first box for the second box, and so continue until the hour of closing the 2627polls arrives.

ARTICLE 4A. ELECTRONIC VOTING SYSTEMS.

§3-4A-27. Proceedings at the central counting center.

1 (1) All proceedings at the central counting center $\mathbf{2}$ shall be under the supervision of the clerk of the county 3 commission, and shall be conducted under circumstan-4 ces which allow observation by all persons entitled to be $\mathbf{5}$ present. The proceedings shall take place in a room of 6 sufficient size and satisfactory arrangement to permit $\overline{7}$ such observation. Those persons entitled to be present 8 shall include all candidates whose names appear on the 9 ballots being counted, or if such candidate be absent, a representative of such candidate, and two representa-1011 tives of each political party on such ballot, who shall be 12chosen by the local chairman of such political party's 13 executive committee. A reasonable number of the 14 general public shall also be freely admitted to the room. 15In the event all members of the general public desiring 16admission to the room cannot be admitted at one time. 17the county commission shall provide for a periodic and 18 convenient rotation of admission to the room for 19observation, to the end that each member of the general 20public desiring admission shall, during the proceedings 21at the central counting center, be granted such admis-22sion for reasonable periods of time for observation: 23*Provided*. That no person except those authorized for the 24purpose shall touch any ballot or ballot card or other 25official records and papers utilized in the election 26during such observation. All persons who are engaged 27in processing and counting of the ballots shall be 28representative of each political party on the ballot, and 29shall be deputized in writing and take an oath that they 30will faithfully perform their assigned duties. No person 31who is a parent, child, sibling or spouse of a candidate 32 whose name appears on any ballot being counted may 33 be deputized or otherwise engage in the official 34processing or counting of ballots. Such deputies shall be 35issued an official badge or identification card which 36 shall be assigned an identity control number, and such 37 deputies shall prominently wear on his or her outer 38garments the issued badge or identification card. Upon 39completion of the deputies' duties, the badges or 40identification cards shall be returned to the county 41 clerk. If any ballot card is damaged or defective so that 42it cannot properly be counted by the automatic tabulating equipment, a true duplicate copy shall be made of 4344 the damaged ballot card in the presence of representa-45tives of each political party on the ballot and substituted 46for the damaged ballot card. All duplicate ballot cards shall be clearly labeled "duplicate" and shall bear a 47serial number which shall be recorded on the damaged 4849 or defective ballot card and on the replacement ballot 50card.

51(2) The returns printed by the automatic tabulating equipment at the central counting center, to which have 52been added write-in and other valid votes, shall, when 53certified by the board of canvassers, constitute the 54official return of each precinct or election district. 5556Further, all such returns shall be printed on a precinct basis. Upon completion of the count, the returns shall 5758be open to the public by posting such returns precinct by precinct at the central counting center. Upon 5960 completion of the canvass, the returns shall be posted 61 in the same manner.

62 (3) If for any reason it becomes impracticable to count
63 all or a part of the ballots with tabulating equipment,
64 the board of canvassers may direct that they be counted
65 manually, following as far as practicable the provisions
66 governing the counting of paper ballots.

67 (4) As soon as possible after the completion of the
68 count, the clerk of the county commission shall have the
69 vote recording devices properly boxed or securely
70 covered and removed from the polling place to a proper
71 and secure place of storage.

ARTICLE 8. REGULATION AND CONTROL OF ELECTIONS.

§3-8-5a. Information required in financial statement.

1 Each financial statement as required by this article 2 shall show the following information:

3 (a) The first name, middle initial, if any, and last 4 name, residence and mailing address and telephone 5 number of each candidate, financial agent, treasurer or

6 person, and the full name, address and telephone
7 number of each association, organization or committee
8 filing a financial statement.

9 (b) The balance of cash and any other sum of money 10 on hand at the beginning and the end of the period 11 covered by the financial statement.

12(c) The first name, middle initial, if any, and the last 13 name in the case of an individual and the full name of 14 each firm, association or committee, and the amount of 15such contribution of such individual. firm, association or 16 committee: *Provided*. That if the aggregate of the sum 17or sums contributed by any one individual for a ticket 18 or tickets or admission to a fundraising event to raise 19 money for political purposes does not exceed ten dollars. 20in the case of a candidate or candidate's committee, or 21 twenty-five dollars, in the case of a state party executive 22committee, then the receiving organization or individual 23shall be exempt from the individual reporting require-24ment provided for in this article and such exempt 25aggregate sums shall not be subject to the provisions of 26section twelve-f of this article. The receiving organiza-27tion or individual shall, however, have to report the total 28amount contributed by the sale of such tickets for these 29events. If the aggregate of the sum or sums contributed 30 by any one such individual, firm, association or commit-31tee exceeds two hundred fifty dollars there shall also be 32 reported the residence and mailing address and, in the 33 case of an individual, the major business affiliation and 34occupation. A contribution totaling more than fifty 35dollars by any one contributor is prohibited unless it is 36 by money order or by check, and a violation of this provision is subject to section five-d of this article. As 37 used herein, the term "check" shall have the meaning 38 39ascribed to that term in section one hundred four, article 40three, chapter forty-six of this code.

(d) The total amount of contributions received duringthe period covered by the financial statement.

43 (e) The first name, middle initial, if any, and the last
44 name, residence and mailing address in the case of an
45 individual or the full name and mailing address of each

46 firm, association or committee making or cosigning a
47 loan and the amount of any loan received, the date and
48 terms of the loan, including interest and repayment
49 schedule, along with a copy of the loan agreement.

50(f) The first name, middle initial, if any, and the last 51name, residence and mailing address in the case of an 52individual or the full name and mailing address of each 53firm, association or committee having previously made or cosigned a loan for which payment is made or a 5455balance is outstanding at the end of the period, together 56with the amount of repayment on the loan made during 57the period and the balance at the end of the period.

58 (g) The total outstanding balance of all loans at the 59 end of the period.

60 (h) The first name, middle initial, if any, and the last 61 name, residence and mailing address in the case of an 62 individual, or the full name and mailing address of each 63 firm, association or committee to whom each expendi-64 ture was made or liability incurred, together with the 65 amount and purpose of each expenditure or liability 66 incurred and the date of each transaction.

67 When any lump sum payment is made to any adver-68 tising agency or other disbursing person who is not 69 required to file a report of detailed accounts and verified 70 financial statements as required herein, such lump sum 71 expenditures shall be accounted for in the same manner 72 as provided herein.

(i) The total expenditure for the nomination, election
or defeat of a candidate or any person or organization
advocating or opposing the nomination, election or
defeat of any candidate, or the passage or defeat of any
issue, thing or item to be voted upon, in whose behalf
an expenditure was made or a contribution was given
for the primary or other election.

(j) The total amount of expenditures made during theperiod covered by the financial statement.

(k) Any unexpended balance at the time of making
the financial statements herein provided for shall be
properly accounted for in that financial statement and

shall appear as a balance in the next following financialstatement.

87 (1) Each financial statement required by this section
88 shall contain a separate section setting forth the
89 following information for each fund-raising event held
90 during the period covered by the financial statement:

91 (1) The type of event, date held, and address and 92 name, if any, of the place where the event was held.

93 (2) All of the information as required by subdivision94 (c) of this section.

95 (3) The total of all moneys received at the fund-raising96 event.

97 (4) The expenditures incident to the fund-raising 98 event.

99 (5) The net receipts of the fund-raising event.

100 For the purpose of this section the term "fund-raising 101 event" means an event such as a dinner, reception, 102 testimonial, cocktail party, auction or similar affair 103 through which contributions are solicited or received by 104 such means as purchase of a ticket, payment of an 105 attendance fee or through purchase of goods or services.

106 (m) Any contribution or expenditure made by or on 107 behalf of a candidate for public office, to any other 108 candidate, or committee for a candidate for any public 109 office in the same election shall comply with the 110 provisions of this article.

111 (n) No person, firm, association or committee shall 112 make any contribution except from his own funds. 113 unless such person, firm, association or committee 114 discloses in writing to the person required to report 115under this section the first name, middle initial, if any, and the last name in the case of an individual, or the 116 117 full name in case of a firm, association or committee, 118 residence and mailing address; the major business 119 affiliation and occupation of the person, firm, association 120 or committee which furnished the funds to such 121 contributor. All such disclosures shall be included in the 122statement required by this section.

(o) Any firm, association, committee or fund permitted by section eight of this article to be a political
committee shall disclose on the financial statement its
corporate or other affiliation.

(p) No contribution may be made, directly or indirectly, in a fictitious name, anonymously or by one
person through an agent, relative or other person so as
to conceal the identity of the source of the contribution
or in any other manner so as to effect concealment of
the contributor's identity.

(q) No person, association or committee may accept
any contribution for the purpose of influencing the
nomination, election or defeat of a candidate or for the
passage or defeat of any issue or thing to be voted upon
unless the identity of the donor and the amount of the
contribution is known and reported.

139 (r) When any candidate, organization, committee or 140person receives any anonymous contribution which cannot be returned because the donor cannot be 141 142 identified, that contribution shall be donated to the 143 general revenue fund of the state. Any anonymous 144contribution shall be recorded as such on the candidate's 145financial statement, but may not be expended for 146election expenses. At the time of filing, the financial 147 statement shall include a statement of distribution of 148anonymous contributions, which total amount shall 149 equal the total of all anonymous contributions received 150during the period.

151(s) Any organization that raises funds, for political 152purposes by assessing its members as part of its 153membership dues may report the amount raised with 154the following formula, if the assessment comes to less 155than or equal to twenty-five dollars per person over the 156course of the reporting periods defined in section five 157of this article: The total amount raised for political 158purposes through membership dues assessments is 159reported by showing the amount assessed on each 160member, or classification of members, times the number 161of members assessed. If the amount raised in the 162primary election or the general election period comes to

163 more than twenty-five dollars per person, then the name 164 of each member and the amount assessed shall be 165 reported. If the organization raises dues for purposes 166 other than for political purposes, then the funds raised 167 for political purposes must be segregated from the funds 168 for other purposes and listed in its report.

169Political purposes means advocating or opposing the 170 nomination, election or defeat of one or more candidates, 171supporting the retirement of the debt of a candidate or 172political committee, supporting the administration or 173activities of an established political party or an organ-174ization which has declared itself a political part, 175supporting the administration or activities of a political 176committee, and advocating or opposing the passage of 177a ballot issue.

§3-8-5c. Definitions.

1 (a) "Contribution" means a gift subscription, assess- $\mathbf{2}$ ment, payment for services, dues, advance, donation, 3 pledge, contract, agreement, forbearance or promise of 4 money or other tangible thing of value, whether or not $\mathbf{5}$ conditional or legally enforceable, or a transfer of money 6 or other tangible thing of value to a person, made for 7the purpose of influencing the nomination, election or 8 defeat of a candidate, or for the passage or defeat of any issue, thing or item to be voted upon or to pay for past 9 10election expenses. An offer or tender of a contribution 11 is not a contribution if expressly and unconditionally 12rejected or returned. A contribution does not include 13volunteer personal services provided without 14 compensation.

15(b) "Political purposes" means advocating or opposing 16 the nomination, election or defeat of one or more 17candidates, supporting the retirement of the debt of a 18 candidate or political committee, supporting the admin-19istration or activities of an established political party or 20an organization which has declared itself a political 21party, supporting the administration or activities of a 22political committee, and advocating or opposing the 23passage of a ballot issue.

24 (c) "Solicit" or "Solicitation" means the act of asking,

suggesting, requiring or inviting, either orally or in
writing, a person or persons, organization of any kind,
political committee or other entity to give a contribution
or other thing of value for political purposes, as defined
in this section.

§3-8-8. Corporation contributions forbidden; exceptions; penalties; promulgation of rules and regulations; additional powers of state election commission.

1 (a) No officer of any corporation, or agent or person $\mathbf{2}$ on behalf of such corporation, whether incorporated 3 under the laws of this or any other state, or foreign country, may pay, give or lend, or authorize to be paid, 4 $\mathbf{5}$ given or lent, any money or other thing of value 6 belonging to such corporation, to any candidate, $\overline{7}$ financial agent or political committee or other person. 8 for the payment of any primary or other election 9 expenses whatever. Except as herein provided, no 10person may solicit or receive such payment, contribution 11 or other thing from any corporation, officer or agent 12thereof, or other person acting on behalf of such 13 corporation.

14 (b) (1) The provisions of this section shall not be 15 deemed to prohibit:

16 (A) Direct communications, other than by newspapers of general circulation, radio, television or billboard 17advertising likely to reach the general public, by a 18 19 corporation to its stockholders and executive or admi-20nistrative personnel and their families, or when appli-21cable, by an incorporated association or organization or 22group of persons to its noncorporate members and their 23families, and to the stockholders and executive or 24administrative personnel of its member corporations 25and the families of such stockholders and executive or 26administrative personnel;

(B) Nonpartisan registration and get-out-the-vote
campaigns by a corporation aimed at its stockholders
and executives or administrative personnel and their
families; and

(C) The solicitation of contributions to a separate segregated fund to be utilized for political purposes by any corporate officer, agent or any person on behalf of a corporation. Any such fund shall be deemed to be a political committee for the purpose of this article and subject to all reporting requirements thereof.

37 (2) It shall be unlawful:

(A) For such a fund to make a contribution or
expenditure by utilizing money or anything of value
secured by physical force, job discrimination, financial
reprisal or the threat of force, job discrimination or
financial reprisal, or as a condition of employment, or
by moneys obtained in any commercial transaction;

(B) For any person soliciting a stockholder, executive
or administrative personnel and members of their
family for a contribution to such fund to fail to inform
such person of the political purposes of such fund at the
time of such solicitation;

49 (C) For any person soliciting any other person for a
50 contribution to such a fund to fail to inform such other
51 person at the time of such solicitation of his right to
52 refuse to so contribute without any reprisal;

53(D) For a corporation, or a separate segregated fund 54established by a corporation to solicit contributions to 55such a fund from any person other than its stockholders 56and their families and its executive or administrative 57personnel and their families or when applicable, the 58 noncorporate members of an incorporated association or 59 organization or group of persons and their families, and 60 the stockholders and executive or administrative 61 personnel of the member corporations of such incorpo-62 rated association or organization or groups of persons 63 and the families of such stockholders and executive or 64 administrative personnel, or to contribute any corporate 65 funds:

(E) For a corporation, or a separate segregated fund
established by a corporation to receive contributions to
such a fund from any person other than its stockholders
and their immediate families and its executive or

70administrative personnel and their immediate families, 71or when applicable, the noncorporate members of an 72incorporated association or organization or group of 73persons and their families, and the stockholders and 74executive or administrative personnel of the member 75corporations of such incorporated association or organ-76ization or groups of persons and the families of such 77stockholders and executive or administrative personnel;

(F) For a corporation to engage in job discrimination
or to discriminate in job promotion or transfer because
of an employee's failure to make a contribution to such
fund;

82 (G) For such a fund directly or indirectly to make any 83 contribution, including any contribution which is in any way earmarked or otherwise directed through an 84 85 intermediary or conduit. in excess of the value of one 86 thousand dollars in connection with any campaign for 87 nomination or election to or on behalf of any elective office in the state or any of its subdivisions, or, subject 88 89 to the provisions of subsection (a) of this section in 90connection with or on behalf of any committee or other organization or person engaged in furthering, advanc-91 92ing or advocating the nomination or election of any 93candidate for any such office; and

94 (H) For a corporation to pay, give or lend, or authorize to be paid, given or lent, any moneys or other 95things of value belonging to such corporation to such 96 97 fund for any purpose. This provision shall not be deemed to prohibit such a fund from using the property, real or 98 99 personal, facilities and equipment of a corporation solely to establish, administer and solicit contributions to the 100101fund, subject to the rules and regulations of the state 102election commission as provided in subsection (d) of this 103section: *Provided*. That such corporation shall also 104permit any group of employees thereof represented by a bona fide political action committee to use the real 105106property of such corporation solely to establish, administer and solicit contributions to the fund of such 107108political action committee, subject to the rules and 109regulations of the state elections commission as provided in subsection (d) of this section. No such property, real 110

111 or personal, facilities, equipment, materials or services 112 of a corporation shall be utilized for the purpose of 113 influencing any voter or voters to vote for a particular 114 candidate, or in any particular manner, or upon any 115 particular side of any question to be decided at any 116 election. or to influence the result of any such election: 117 Provided, however, That the prohibitions in this subsec-118 tion shall not apply to telephone companies or telecom-119 munications providers.

120 (I) Public utility companies and railroad companies 121 may not form funds or political action committees in 122 support of political candidates or parties, and may not 123 use corporate property, real or personal, facilities, 124 equipment, materials or services of said utility to 125establish, administer or solicit contributions to such 126 fund or political action committee: Provided, That the 127 prohibitions in this subsection shall not apply to 128 telephone companies or telecommunications providers.

(3) For the purposes of this section, the term "executive or administrative personnel" means individuals
employed by a corporation who are paid on a salary
rather than hourly basis and who have policy making,
managerial, professional or supervisory responsibilities.

(c) Any person or corporation violating any provision
of this section shall be guilty of a misdemeanor, and, on
conviction, shall be fined not more than five thousand
dollars. No corporation shall reimburse any person the
amount of any such fine imposed pursuant to this
section.

140(d) The state election commission shall promulgate 141 rules to implement the provisions of this section, which rules and regulations, insofar as practicable, shall be the 142143same as the rules and regulations promulgated by the federal election commission to carry out those provisions 144 of 2 USC §441b which are similar or identical to those 145provisions contained in this section in order that the 146147provisions of this section and the regulations promul-148gated thereunder and the similar provisions of 2 USC §441b and the regulations promulgated thereunder may 149150be uniformly administered and applied to corporations subject to the cited section of the Federal Election
Campaign Act Amendments of 1976 and to this section.
The state election commission shall promulgate such
rules and regulations not later than sixty days after the
effective date of this subsection and in doing so shall be
governed by the provisions of article three, chapter
twenty-nine-a of this code.

(e) In addition to its powers and duties as set forth in
article one-a of this chapter, the state election commission shall have the following powers and duties:

161 1. To investigate, upon complaint or on its own 162 initiative, any alleged violations or irregularities of this 163 article.

164 2. To administer oaths and affirmations, issue subpo165 enas for the attendance of witnesses, issue subpoenas
166 duces tecum to compel the production of books, papers,
167 records and all other evidence necessary to any
168 investigation.

169 3. To involve the aid of any circuit court in the 170 execution of its subpoena power.

4. To report any alleged violations of this article to the appropriate prosecuting attorney having jurisdiction, which prosecuting attorney shall present to the grand jury such alleged violations, together with all evidence relating thereto, no later than the next term of court after receiving the report.

177 It shall be the duty of the attorney general to provide 178 such legal and investigative assistance to the state 179 election commission as it may request and require.

180 Any investigation either upon complaint or initiative,
181 shall be conducted in an executive session of the state
182 election commission and shall remain undisclosed except
183 upon an indictment by a grand jury.

184 Any person who shall disclose the fact of any com-185 plaint, investigation or report or any part thereof, or any 186 proceedings thereon, shall be guilty of a misdemeanor, 187 and, upon conviction thereof, shall be fined not less than 188 one thousand dollars, nor more than five thousand

dollars, and shall be imprisoned in the county jail notless than six months nor more than one year.

§3-8-9. Lawful and unlawful election expenses; public opinion polls and limiting their purposes; limitation upon expenses; use of advertising agencies and reporting requirements; delegation of expenditures.

1 (a) No candidate, financial agent, or treasurer of a 2 political party committee, may pay, give or lend, either 3 directly or indirectly, any money or other thing of value 4 for any election expenses, except for the following 5 purposes:

6 (1) For rent, maintenance and furnishing of offices to
7 be used as political headquarters and for the payment
8 of necessary political advisors, clerks, secretaries,
9 typists, janitors and messengers actually employed
10 therein;

(2) In the case of a candidate who does not maintain
a headquarters, for reasonable office expenses and for
the payment of necessary political advisors, clerks,
secretaries and typists, actually employed;

(3) For printing and distributing brochures, circulars, newspaper advertisements, and other printed
matter; for radio, television and other broadcast
advertisements; for painting, printing and posting signs,
banners and other posted advertisements; all of which
shall relate to political issues and candidates;

(4) For renting and decorating halls for fundraising
events, public meetings and political conventions, for
advertising and for providing food and beverages for
fundraising events and public meetings, and for the
payment of travel, food and lodging expenses of
speakers and musicians at such meetings;

(5) For child care or dependent care expenses incurred on behalf of the children or dependents of a
candidate in order to enable the candidate to engage in
campaign activities, which expenses shall be limited to
moneys expended for day care or babysitting services
provided for a child under fifteen years of age or for a

handicapped dependent person incapable of caring for
himself or herself and dependent on the candidate for
daily care.

36 (6) For the necessary travel, food, lodging, launder37 ing, dry-cleaning and motor vehicle rental, maintenance
38 and repair expenses of candidates;

39(7) For the necessary travel, food and lodging and 40 other reasonable expenses of candidates' political agents and committees whether paid or volunteer: Provided. 41 42That for purposes of this subsection only, a volunteer 43shall be a person who intends to work more than twenty hours per week for at least eight weeks for a candidate 44 45or committee: Provided, however, That any such expense 46 previously incurred shall be reimbursed to the candidate, financial agent or treasurer of the political party 4748 committee by the party in whose benefit the expenses were incurred by a volunteer within ninety days of such 49 50expenses failing to qualify as lawful election expenses 51under the provisions of this subdivision;

52 (8) For stationery, copying, newspaper subscriptions,
53 postage, telegrams, telephone, express, freight and
54 public messenger or courier service;

55 (9) For preparing, circulating and filing petitions for 56 nomination of candidates;

57 (10) For examining the lists of registered voters, 58 securing copies thereof, investigating the right to vote 59 of the persons listed therein, and conducting proceed-60 ings to prevent unlawful registration or voting;

(11) For employing temporary election workers to 6162 distribute printed matter, contact voters, convey voters 63 to and from the polls and perform any other function authorized by the provisions of this section: Provided, 6465That prior to election day, there shall be no limit on the number of temporary election workers or the number 66 of days they may work: Provided, however, That the 67 amount of payment shall be established by legislative 68 69 rule promulgated by the state election commission.

(12) For securing publication in newspapers and byradio and television broadcasting of documents, articles,

speeches, arguments and any information relating to
any political issue, candidate, question or proposition,
submitted to a vote;

75(13) For conducting public opinion poll or polls. For 76 the purpose of this section, the phrase "conducting of public opinion poll or polls" shall mean and be limited 77to the gathering, collection, collation, and evaluation of 7879 information reflecting public opinion, needs and prefer-80 ences as to any candidate, group of candidates, party, 81 issue or issues. No such poll shall be deceptively 82 designed or intentionally conducted in a manner 83 calculated to advocate the election or defeat of any 84 candidate or group of candidates or calculated to 85 influence any person or persons so polled to vote for or 86 against any candidate, group of candidates, proposition 87 or other matter to be voted on by the public at any 88 election: *Provided*. That nothing herein shall prevent the 89 use of the results of any such poll or polls to further. 90 promote or enhance the election of any candidate or 91 group of candidates or the approval or defeat of any 92proposition or other matter to be voted on by the public 93 at any election:

94 (14) For legitimate advertising agency services,
95 including commissions, in connection with any cam96 paign activity for which payment is authorized by
97 subdivisions three, four, eight, nine, ten, eleven, twelve
98 and thirteen of this subsection;

99 (15) For the employment of regular campaign staff,
100 including persons to perform campaign planning and
101 management, fund raising, clerical and other activities
102 for political purposes;

103 (16) For legal services and court costs required by a
104 candidate, agent or committee which legal services and
105 court costs shall be limited to services for proceedings
106 directly related to ballot access, eligibility of a candi107 date, a recount or an election contest or any election
108 complaint filed by other than by warrant or indictment;

109 (17) For accounting services required by a candidate,
110 agent or committee relating to the preparation of
111 detailed accounts of financial transactions and the

preparation and filing of financial statements and anyother documents required by law; and

(18) For the rent, lease, maintenance and repair offixed wing and/or rotary aircraft.

(b) Every liability incurred and payment made shall
be at a rate and for a total amount which is proper and
reasonable and fairly commensurate with the services
rendered.

120(c) Every advertising agency subject to the provisions of this article shall file, in the manner and form 121 122required by section five-a of this article, the financial 123statements required by section five of this article at the 124 times required therein and include therein, in itemized 125detail, all receipts from and expenditures made on 126behalf of a candidate, financial agent or treasurer of a 127 political party committee.

(d) Any candidate may designate a financial agent by
a writing duly subscribed by him which shall be in such
form and filed in accordance with the provisions of
section four of this article.

132(e) For purposes of this section, "political purposes" means advocating or opposing the nomination, election 133or defeat of one or more candidates, supporting the 134135administration activities of an established political party 136or an organization which has declared itself a political 137party, supporting the administration or activities of a 138 political committee, advocating or opposing the passage 139or defeat of a ballot issue, determining the advisability of becoming a candidate under the precandidacy 140141 financing provisions, and supporting the retirement of the debt of a candidate or political committee incurred 142 143 for any of the above purposes.

- §3-8-12. Additional acts forbidden; circulation of written matter; newspaper advertising; solicitation of contributions; intimidation and coercion of employees; promise of employment or other benefits; limitations on contributions; public contractors; penalty.
 - 1 (a) No person may publish, issue or circulate, or cause

2 to be published, issued or circulated, any anonymous 3 letter, circular, placard, or other publication tending to 4 influence voting at any election: *Provided*, That no letter 5 or circular may be considered anonymous if the 6 signature or heading clearly identifies the author;

 $\overline{7}$ (b) No owner, publisher, editor or employee of a 8 newspaper or other periodical may insert, either in its 9 advertising or reading columns, any matter, paid for or 10 to be paid for, which tends to influence the voting at any 11 election whatever, unless directly designating it as a 12paid advertisement and stating the name of the person 13authorizing its publication and the candidate in whose 14 behalf it is published:

15(c) No person may, in any room or building occupied 16 for the discharge of official duties by any officer or 17 employee of the state or a political subdivision thereof. 18 solicit orally or by written communication delivered 19 therein, or in any other manner, any contribution of 20money or other thing of value for any party or political 21purpose whatever, from any postmaster or any other 22officer or employee of the federal government, or officer 23or employee of the state, or a political subdivision 24thereof. No officer, agent, clerk or employee of the 25federal government, or of this state, or any political 26subdivision thereof, who may have charge or control of 27any building, office or room, occupied for any official 28purpose, shall knowingly permit any person to enter the 29same for the purpose of therein soliciting or receiving 30 any political assessments from, or delivering or giving 31written solicitations for, or any notice of, any political 32 assessments to, any officer or employee of the state, or 33 a political subdivision thereof:

34(d) Except as provided in section eight of this article 35no person entering into any contract with the state or 36 its subdivisions, or any department or agency thereof, 37either for rendition of personal services or furnishing 38 any material, supplies or equipment or selling any land 39or building to the state, or its subdivisions, or any 40department or agency thereof, if payment for the 41 performance of such contract or payment for such 42material, supplies, equipment, land or building is to be 43 made in whole or in part from public funds may, during 44the period of negotiation for or performance under such 45contract or furnishing of materials, supplies, equipment, 46 land or buildings, directly or indirectly make any 47contribution to any political party, committee or 48 candidate for public office or to any person for political 49purposes or use; nor shall any person or firm solicit any 50 contributions for any such purpose during any such 51period:

(e) No person may, directly or indirectly, promise any
employment, position, work, compensation or other
benefit provided for, or made possible, in whole or in
part by act of the Legislature, to any person as
consideration, favor or reward for any political activity
for the support of or opposition to any candidate, or any
political party in any election;

59(f) No person may, directly or indirectly, make any 60 contribution in excess of the value of one thousand 61dollars in connection with any campaign for nomination 62 or election to or on behalf of any statewide or national 63 elective office, or in excess of the value of one thousand 64dollars, in connection with any other campaign for 65 nomination or election to or on behalf of any other 66 elective office in the state or any of its subdivisions, or 67 in connection with or on behalf of any committee or 68 other organization or person engaged in furthering, 69 advancing or advocating the nomination or election of 70any candidate for any such office: *Provided*, That letters 71of endorsement shall not be considered contributions for 72purposes of this article: Provided, however, That a 73person may make an annual contribution not in excess 74of five thousand dollars to one state executive committee 75of a political party, as such term is defined in section 76eight, article one of this chapter;

(g) No person may solicit any contribution from any nonelective salaried employee of the state government or of any of its subdivisions or coerce or intimidate any such employee into making such contribution. No person may coerce or intimidate any nonsalaried employee of the state government or any of its subdivisions into engaging in any form of political activity. The provisions hereof shall not be construed to prevent any such
employee from making such a contribution or from
engaging in political activity voluntarily, without
coercion, intimidation or solicitation; and

88 (h) No person may solicit a contribution from any 89 other person without informing such other person at the 90 time of such solicitation of the amount of any commission, remuneration or other compensation that the 91 92solicitor or any other person will receive or expect to 93 receive as a direct result of such contribution being 94 successfully collected. Nothing in this subsection shall 95 be construed to apply to solicitations of contributions 96 made by any person serving as an unpaid volunteer.

97 (i) Notwithstanding any other provisions contained in 98 this article, no person under eighteen years of age may. 99 directly or indirectly, make contributions for political purposes, including contributions which are in any way 100101earmarked or otherwise directed through an interme-102diary or a conduit, to any candidate for nomination or 103election to any statewide, national or any other elective office in this state or any of its subdivisions, or in 104 105connection with or on behalf of any committee or other organization or person engaged in furthering, advanc-106107ing or advocating the nomination or election of any such 108candidate which, in the aggregate, exceed one hundred 109dollars.

110 Any person violating any provision of this section shall 111 be guilty of a misdemeanor, and, upon conviction 112 thereof, shall be fined not more than one thousand 113 dollars, or confined in jail for not more than one year, 114 or, in the discretion of the court, be subject to both such 115 fine and imprisonment. 25 [Enr. Com. Sub. for H. B. 2202

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

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Chairman Senate Committee

Chairman House Committee

Originating in the House.

Takes effect ninety days from passage.

Clerk of the Senate

Clerk of the House of Dela

- R.

President of the Senate Delegates the Hous

The within **E** is *disappored* this the 2/51 day of *filled*, 1989. Governo \sim @ GCIU C-641

PRESENTED TO THE

GOVERNOR Date <u>1/30/89</u> Time <u>/0;3</u>/ Time ____